Welcome to Doncaster’s third State of the Borough assessment which allows everyone to understand more about quality of life in the borough and consider how we are working together to tackle our joint challenges and shared opportunities.

To be successful, our collective efforts must be grounded in evidence and insight about how the borough is changing over time and how it compares to other similar places. It provides a solid platform upon which Team Doncaster can agree priorities, make the very best of available resources, and assess the difference we are making over time.

The Team Doncaster plan, Doncaster Growing Together, includes a set of concrete plans for now, and big ideas for the future. As we enter the third year of this strategy, it is essential we use this assessment to continue to reflect on overall quality of life in Doncaster and think about our plans for securing sustainable, long-term change which all our communities will benefit from.

A key feature of the assessment is that it goes beyond presenting the data, by also focusing on how public services and communities are coming together to make the borough a great place to Learn, Work, Live and Care through our Doncaster Growing Together plan.

We hope you find the State of the Borough 2019 an interesting and informative document and can contribute to turning the knowledge and understanding within it into positive action.
Doncaster’s annual State of the Borough Assessment (SOTB) provides an overall ‘picture’ of quality of life in the borough across four themes:

**Learning  Caring  Working  Living**

The overall objective of this assessment is to provide an evidence base for everyone to understand quality of life in the borough and recognise the impact of the borough’s Doncaster Growing Together (DGT) plan.

Improving quality of life in Doncaster requires the collective efforts of all Team Doncaster partners – across the public, private, voluntary and community sectors – working with all our communities. The outcomes and indicators in this assessment are directly linked to the DGT plan and allow us to understand the impact of our shared action.

The purpose of the assessment is not to describe all things across the borough in great detail as its value is to bring a high level assessment to enable us to see the whole borough picture. It should prompt discussion and potentially further research and analysis into Doncaster’s key challenges and opportunities.

A key part of this may be to understand the difference in quality of life in different areas of the borough as well as the longer term trends over time. Where there are gaps in data or knowledge, we will work together to develop new insights, guided by Team Doncaster’s engagement.

The most recently available data is used throughout. The data is presented at a whole borough/whole population level, and therefore does not show the detail of inequalities across the borough. Statistics can never provide a faultless assessment of quality of life and the data should be understood in the context that they are made available from different sources with different methods of collection and analysis.

Similar Authorities referenced in this document are based on benchmarking groups such as those provided by The Chartered Institute of Public Finance and Accountancy (CIPFA) or the Department for Education. For example our CIPFA comparators are Rotherham, Wakefield, Wigan, St. Helens, Barnsley, Stockton-on-Tees, Tameside, Telford and Wrekin, Calderdale, Dudley, Kirklees, Halton, Bolton, North East Lincolnshire and North Lincolnshire.

An additional feature of this year’s assessment is a summary of the progress we have made over the past year in delivering the DGT Plan across each of the four themes (Learning, Working, Living and Caring).

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**Overall summary**

This year’s assessment shows a growing population and economy, with record levels of employment, but reiterates the need to create more quality jobs and ensure local people have the skills to access them. We have made positive progress in early years education, GCSEs and targeted support for disadvantaged pupils, but need to significantly improve attainment at Level 3 and above for the whole population.

House building remains strong year on year and levels of homelessness are lower than the England average. The long-term trend shows an improvement in healthy life expectancy and good progress is being made in enabling older people to live independently. However, the 2019 Multiple Deprivation data confirms Doncaster’s deep-routed inequalities, for example relating to crime, income, employment, health and education.

Crucially, the Doncaster Growing Together Plan is tackling these challenges to achieve a long-term transformation in quality of life – and the progress being made can be seen throughout this assessment.
Understanding the population better

The indicators below provide an insight into the size and profile of Doncaster’s population and how it is changing. This matters to Team Doncaster across all the policy themes in this assessment as it plans ahead, for example to ensure it can meet the demand for healthcare, school places, housing and a workforce to enable local businesses to thrive.

1. **Overall Population**
   Doncaster’s population is growing, but at a lower rate that comparators.

2. **Population Projections**
   Projected growth is lower than comparators.

3. **Age Proportion**
   Doncaster has a similar age profile to other areas. However, it has a lower percentage of population in the 20 to 24 age group and a slightly higher proportion in the 55 -64 age group. This has implications for Doncaster’s economic activity rates.

4. **Older Population**
   The number of people aged 65 and over within Doncaster is due to increase by about 14,500 (25%) by 2030. This rate is similar to our comparators. The growth in the older population has implications for a wide range of local services, particularly health and social care services. Projections indicate that by 2028 the number of people over 65 will for the first time equal the number up to age 19.

5. **Ethnic Group**
   Understanding the extent of ethnic diversity is important for shaping policy and service delivery to best meet the needs of a diverse population. 91.8% of Doncaster residents are White British which is higher than comparators. The next two largest groups after this are ‘Other White’ (3.4%) and ‘Asian’ (2.5%).

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**Doncaster Population**

**Data Source:** Population mid-year estimates 2018, Office for National Statistics

**Projected Population Increases by 2030**

**Data Source:** Population projections 2016-2041, Office for National Statistics

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**Aged 65 and over increases by 2030**

**Data Source:** Office for National Statistics, Population projections 2018-2041

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**Ethnic Group**

**Data Source:** Ethnic group, Census 2011, Nomis
6. Household Numbers

Doncaster’s housing numbers have been growing steadily since 2004. In 2018 there were estimated to be 136,460 dwellings, an increase of nearly 12% from 2004.

Data Source: 2018 Dwelling stock estimates by local authority district: 2001 to 2018, Ministry of Housing, Communities & Local Government

7. Housing Affordability Ratio

Housing affordability is relatively less of an issue for Doncaster. However there are variations across the borough. Housing affordability is broadly unchanged over the past 9 years, whilst houses have become less affordable for Great Britain. The ratio is calculated by comparing the average cost of a house to the average wages paid to a worker in a year (where 10 is the least affordable).

Doncaster 5.74
National Average 9.77

Data Source: Housing Affordability Ratio 2018, Centre for Cities

8. Household Composition

Over a quarter of Doncaster residents live in single households

Understanding the demand for different sizes of accommodation is important for shaping housing strategy.

9. Personal Well-being

Doncaster’s happiness rating has increased marginally from 7.33 to 7.37 which is lower than other comparators. Levels of anxiety have increased from 3.07 to 3.20 which is higher than comparators.

Doncaster
Yorkshire & Humberside
England

Happiness
7.37 7.49 7.56
Anxiety
3.20 2.91 2.87


10. Commuter Inflow

The number of people commuting into Doncaster has increased.

As of 2011 Doncaster has strong inward and outward commuter ties with places across Yorkshire & Humberside and Lincolnshire. Most of these ties have strengthened since 2001.

Data Source: Location of usual residence and place of work by method of travel to work, Census 2001 and 2011, Nomis

11. Social Mobility

Doncaster has low levels of social mobility, ranking 298 out of 324 local authorities.

Data Source: 2017 Social Mobility Index, Social Mobility Commission

This is a slight improvement since the 2017 SOTB (Doncaster was ranked 301). Levels of deprivation vary significantly across the borough.
Residents have the knowledge and skills for life, creativity and employment

Team Doncaster’s vision is for learning that prepares all children, young people and adults for a life that is fulfilling – by studying and exploring the things they are passionate about, in school and beyond, and doing work that is both enjoyable and productive. A key challenge is to support residents of all ages to develop the knowledge and skills needed by local employers, now and in the future. This requires a blend of both academic and vocational skills.

Our Improvement Journey: Provisional data for 2019 shows that Doncaster children continue to make a very strong start in school. After six years of continuous improvement, Doncaster outcomes are expected to increase to 72.5%, and to be above the national average, with an extra 70 pupils achieving GLD compared with 2018.

Key Stage 2 has been another example of substantial progress in Doncaster - the proportion of pupils achieving the expected standard in reading, writing and maths combined has risen to 60%. We are closing the gap with the national average, which has narrowed from 7.2% to 4.9%.

Doncaster 5 year olds are experiencing a good level of development (GLD) as a foundation for a fulfilling life. The number of 5 year olds with a good level of development has improved from 43.3% in 2013 to 70.5% in 2018. Doncaster is outperforming the Yorkshire & Humber region and similar authorities.

- 69.6% Similar Authorities
- 69.4% Yorkshire & Humberside
- 71.5% England

70.5% of 5 year olds in Doncaster have a good level of development

Data Source: Early Years Foundation Stage Profile 2017/18, DfE

Both attainment and progress at GCSE have improved in Doncaster over the last year and we are closing the gap with comparators. For example the gap between the national figure and Doncaster’s has moved from 4 percentage points to 2.9.

Doncaster | Learning
3. Persistent Absence in Secondary Schools (% Full Year)

Persistent absence for school pupils has reduced by 0.5 percentage points whilst all comparators have seen an increase since the previous year. However, absence levels remain above comparators. Published data for the 2018/19 autumn term shows there has been an improvement in the persistent absence rate compared to the same point in 2017/18, and internal data indicates that that trend has been maintained in the spring term.

Data Source: Pupil absence in schools in England: 2017/18, DfE

4. % of 19 Year Olds who Achieve a Level 3 Qualification

The long term trend shows a reduction in the proportion of 19 year olds in Doncaster who have achieved a Level 3 qualification (A Level or equivalent).

Between 2016/17 and 2017/18 the proportion has reduced from 44.5% to 42.7%. All comparators have seen a reduction, but less than Doncaster and the gap with the national average has widened to 14.5 percentage points.

Data Source: Level 2 and 3 attainment by young people aged 19 2017/18, DfE

5. % of People who are Qualified to Level 3 or Above (16 – 64)

The long term trend shows an increase in the proportion of the working age population with a Level 3 qualification or above.

However, the Doncaster rate remains lower than comparators and the gap with the England average stands at 14.8 percentage points.

48.2% Similar Authorities
53.6% Yorkshire & Humberside
57.7% England

Data Source: Annual Population Survey Jan-Dec 2018, Nomis
This section demonstrates the progress made over the past year in delivering the commitments in the Doncaster Growing Together (DGT) Plan.

Create a new University Technical College (UTC):

In February 2019, partners from across Team Doncaster attended the formal business launch of the new UTC. The college will open in September 2020 and deliver a core curriculum based around STEM (science, technology, engineering and mathematics) subjects, with an opportunity for learners to select units focused towards advanced engineering or digital design if they wish.

The building of the UTC site is underway and Garath Rawson has been appointed as the Principal to prepare the college for opening and then lead the organisation to create an innovative and engaging vocational learning environment with courses tailored to the needs of the future economy.

Open a new school to help children and young people with communication support needs:

Construction of the Bader Academy free school will begin in Autumn 2019 to provide specialist education for at least 80 local children and young people aged 5 to 19 who have communication and interaction needs.

The council and its partners in Team Doncaster are working with the Department for Education to deliver the school which will primarily be for children and young people with Autism Spectrum Disorder. This cohort may also have social, emotional and mental health needs and specific learning difficulties.

Once opened, it is expected that the school will have 100 places for children and young people and it will be closely associated with another secondary school to enable pupils to access a mainstream curriculum where this is appropriate.

Strengthen routes to work by giving people a real taste of work:

Ensuring that no career is out of bounds is a key priority within Doncaster’s Opportunity Area programme. The Council and its partners are focused on helping more of Doncaster’s young people to find the right academic and vocational routes for the careers they aspire to.

The Doncaster Opportunity Area Programme has established a Careers Hub that brings together schools’ career leaders with employers and universities to develop high-quality careers guidance. The Hub has worked to help deliver 67,448 meaningful encounters with over 100 local businesses for young people in Doncaster.

Over 3,000 learners are accessing Start Doncaster, the borough’s new digital Careers Information, Advice and Guidance Platform which was launched in July 2019.

A new organisation, Opportunities Doncaster was launched in July 2019 to improve the relationship between business and education and the quality of skills provision in the borough. It has been co-created by Doncaster Chamber, the Doncaster Opportunity Area Programme and Doncaster Council. A new website (www.opportunitiesdoncaster.co.uk) showcases the activities of Opportunities Doncaster. In December 2019, Opportunities Doncaster will launch the Doncaster Promise, which will function as a new compact between business and education, setting out entitlements and expectations to deliver inclusive growth and the skills base required for a highly paid, highly skilled modern local economy.

Since its launch, Opportunities Doncaster has worked with over 35 schools and colleges in the borough and engaged with just over 2,000 students. Through planned activities over forthcoming months, including Opportunities Doncaster Live in February 2020, this is expected to increase to over 50 schools and 11,000 students.
Introduce a new model of learning for young people switched off from traditional options:

In March 2019, Big Picture Learning (BPL) achieved formal accreditation as a school by Ofsted. This is a landmark achievement for the project, which is the first school to be funded through a Social Impact Bond and the first Big Picture Learning School in the United Kingdom.

The first students have been recruited and started learning and more have been enrolled. This group will be the first of many and potentially be followed by an expansion in this form of Alternative Provision locally.

Boost education standards so our current and future generations can make the most of high quality education regardless of where they live:

Doncaster children continue to make a very strong start in school (at early years, Key Stage 1 and 2) and our averaged GCSE score is improving. However, Doncaster is still underperforming comparators for Level 3 and 4 qualifications.

In May 2019, Ofsted and the Care Quality Commission (CQC) conducted a joint inspection of how well Doncaster is applying the special educational needs and disability (SEND) reforms in the Children and Families Act 2014. The inspectors’ report highlighted many areas of strength and confirmed that the ‘big picture’ is one of steady improvement. There was also recognition that development plans are focused on what needs to improve. Inspectors praised Team Doncaster leaders for their work in bringing together school partnerships to improve attendance, reduce exclusions and develop more effective decision-making.

Become a University City that grows the opportunities for people to gain higher level education and skills:

University City is an ambitious programme of work to provide a greatly expanded higher and further education offer.

A University City Partnership, gathered from key educational establishments and businesses, is working to develop Doncaster’s existing education and skills assets and centres of excellence to increase higher level skills, improve social mobility and provide more residents with the opportunity for a fulfilling and rewarding life and career.

A new Education 2030 strategy will be launched in spring 2020 to focus the further work over the next ten years to transform Doncaster’s education and skills system.

Every child has life-changing learning experiences within and beyond school:

The new ‘100 Things Before 11’ campaign was launched in April 2019 at the Cusworth Hall Egg Roll and in the Frenchgate Centre. Whether it is learning about dinosaurs, pretending to be a pilot or becoming a countryside ranger, there are 100 low cost or free activities to try.

"With 100 Things, we want to help more children have more adventures that support their development by taking advantage of all the great things we have available in Doncaster.”

– Nuala Fennelly, Cabinet Member for Children, Young People and Schools at Doncaster Council

Doncaster’s Essential Life Skills (ELS) programme brings together 32 Voluntary and Community Sector (VCS) providers to deliver regular, extracurricular provision to the area’s most disadvantaged children and young people. EXPECT Youth is the key delivery partner for the programme. Currently, 112 of 127 of Doncaster schools/colleges are accessing ELS extra-curricular provision and 23,036 participants have engaged in ELS programmes. Across summer 2018 and 2019 this programme engaged over 8,400 children and young people in activities including sports camps, forensic science and virtual reality activities, anti-bullying workshops, performing arts classes and trips to local attractions

Many more great teachers work in Doncaster schools that are good or better:

As part of the Social Mobility Opportunity Area programme, Team Doncaster are continuing to develop ways to ensure every young person in Doncaster has access to high quality teaching and learning in a school that is run by strong leaders.

The ‘Learning Matters’ leadership development programme in primary schools exemplifies this. Under the ‘building solid foundations for all children’ priority, the Opportunity Area funded the design, development and delivery of a new Continuous Professional Development (CPD) programme to enable leaders and schools to implement the effective, long-term change needed to improve reading, writing and maths in KS2. Average attainment for these subjects for the schools in the cohort increased from 54% to 64%. The CPD programme is now being extended to a new group of priority schools.
Doncaster | Working

Residents benefit from a thriving and resilient economy

Team Doncaster’s ambition is for an even stronger and more productive economy with more thriving businesses and increases in both the number and quality of jobs available to residents.

1. Total Enterprises per 1,000 Population

- Doncaster: 28
- Similar Authorities: 29
- Yorkshire & Humberside: 33
- England: 41

2. Number of Jobs in Doncaster

The number of employee jobs has reduced over the past year by 2,500 but the longer term trend remains upwards. The reduction is mainly due to a fall in public sector jobs. The data is based on a survey of businesses.

3. % of Working Age Population Employed

- Doncaster: 72.8%
- Similar Authorities: 72.3%
- Yorkshire & Humberside: 73.6%
- England: 75.4%

Doncaster’s employment rate remains at a record level and has improved year on year from a low of 64.4% in 2011. Doncaster has closed the gap with similar authorities, however a gap remains with Yorkshire and Humber and England (0.8 and 2.6 percentage points respectively).

4. Exports Per Job

Exports per job for Doncaster are significantly lower than the Great Britain average. The Centre for Cities rank Doncaster 59 out of 62 cities in Great Britain, which is a slight improvement compared to 2014 when Doncaster was ranked 61. National analysis suggests that exporters tend to be drivers of productivity, revenue and jobs growth due to their greater ability to generate and absorb new innovations. They are also not constrained by the size and performance of the local market.

Outcomes

- The number of businesses in Doncaster increase and more of them export
- More people are in sustained work
- More jobs are created in the local economy
- More people in Doncaster are completing good quality apprenticeships
- Fewer people are claiming out of work benefits
- More people are employed in good quality jobs
- Wages increase for Doncaster residents
- Doncaster’s economy is more productive

Doncaster | Working

5. % of Working Age Population Claiming Out of Work Benefits

The long term trend shows a reduction in the proportion of people claiming out of work benefits in Doncaster, however the rate is unchanged for the past three years. The rates for comparators has also levelled out, but remain lower than Doncaster. As at November 2018 there are 21,156 claimants in Doncaster, 12,126 of which receive incapacity benefits (57%).

11.0% Doncaster
10.7% Similar Authorities
9.4% Yorkshire & Humberside
8.1% England

Data Source: Benefit Combinations (Out of Work) November 2018, DWP

6. % of People Employed in Director, Managerial, Professional and Technical Occupations

HIGHLY SKILLED JOBS
44,300
31.4% OF ALL JOBS

The long term trend shows a marginal increase in the proportion of residents employed in highly skilled occupations. However, over the past year, the proportion has fallen by 3.5 percentage points (a reduction of 4,600). The Doncaster rate is 7.1 percentage points lower than similar authorities, 10 lower than Yorkshire and Humber and 15.4 lower than England.

Data Source: Annual Population Survey Jan-Dec 2018, Nomis

7. Gross Value Added per Worker

GVA per worker in Doncaster is £43.65 compared to the Great Britain average of £57.63. Doncaster is ranked 60 out of 62 amongst Great Britain’s cities for this measure, a slight improvement on 2016 when Doncaster was ranked 62.

Data Source: ONS, Regional Gross Value Added (Income Approach) NUTS3 Tables; NOMIS, Business Register and Employment Survey; NOMIS, Mid-year population estimates, Centre for Cities calculations.

8. Median Wage Rate (£/Week)

Data Source: Annual Survey of Hours and Earnings 2018, Nomis

8. Doncaster
8.0 Similar Authorities
7.4 Yorkshire & Humberside
6.5 England

8.5 Doncaster
8.0 Similar Authorities
7.4 Yorkshire & Humberside
6.5 England

Data Source: Apprenticeship Starts and Achievements 2017/18, Department of Education

9. Advanced Apprenticeships Starts per 1,000 Population

The long term trend shows a reduction in advanced apprenticeship starts for Doncaster and its comparators. Over the past year, the rate has decreased in Doncaster from 6.7 per 1,000 working age population to 5.4, but still remains higher rate than Yorkshire and Humber and England.

5.4 Doncaster
6.0 Similar Authorities
5.2 Yorkshire & Humberside
4.7 England

Data Source: Apprenticeship Starts and Achievements 2017/18, Department of Education

10. % Jobs in Knowledge Intensive Business Services

The proportion of Doncaster jobs that are in knowledge intensive business services (KIBS) is increasing, but remains lower than comparators. KIBS jobs tend to have a high skill requirement and include for example jobs in engineering, higher education, architecture, computer programming, financial, legal and accounting services.

8.1% Doncaster
9.0% Similar Authorities
13.6% Yorkshire & Humberside
15.9% England

This section demonstrates the progress made over the past year in delivering the commitments in the Doncaster Growing Together (DGT) Plan.

**Deliver Key Development Projects:**

Our major infrastructure projects, regeneration schemes and housing developments continue to stimulate private sector growth, attracting new investment and boosting the economy.

The Unity Project is one such major scheme and is being developed by Waystone. The grand masterplan will transform brownfield land off Junction 5 of the M18 into a sustainable new community. It will include up to 3,100 new homes and deliver over 9,000 jobs. New shops, learning and healthcare facilities, green open spaces for the local community and a new marina will also be created.

Work to connect this development directly to the M18 and M180 motorways started in April 2019, helping to unlock potential investment of £800 million.

The transformation of Doncaster town centre continues at pace:

- Work to transform the main entrance of the train station into an open, vibrant and easily accessible city gateway is well underway.

- A £2 million Quality Streets scheme has resulted in the transformation of Hall Gate into a pedestrian friendly area. Work on the transformation of Silver Street started in May 2019.

- The ‘Living’ chapter in this SOTB provides an update on the redeveloped Wool Market and the developments in the Civic and Cultural Quarter.

**Target the Inward Investment we need:**

Team Doncaster has continued to adopt a targeted approach to attract new companies to Doncaster across a range of sectors – with a particular focus on those companies and investments which contribute to more and better quality jobs creation. We have seen success across a wide range of sectors including rail, manufacturing and engineering, creative and digital industries, retail, leisure and the visitor economy.

Although we are seeing success across several indicators related to investment coming to Doncaster, we also recognise that we cannot be complacent to new opportunities as well as threats to our local economy. We are monitoring the impact of the Brexit process and will mitigate any negative factors as much as we can influence.

The increased focus on sustainability is something that we are already including in our future plans. We are bringing local innovative businesses and national experts together to explore how Doncaster and the wider region can use green growth to create better jobs and more competitive, sustainable businesses.
Ensure the people of Doncaster have access to good, fulfilling work:

The Advance project is supporting people to thrive in their chosen vocation which includes helping people into work (including self-employment), but there is a deeper focus than ever before on working with those already in work to realise their potential. This could be to gain a promotion, develop skills and qualifications, retrain, increase income, or to change career.

Advance has been running since September 2018, with positive results coming through for candidates involved in both finding work and progressing in their chosen vocation.

126 people engaged with the Advance Service in the first year of the programme and 22 people were supported into employment. A further 25 have been supported to progress within employment. The service is developing a series of sector prospectuses offering career insights around different employment sectors that people can access in the borough.

The first prospectus was for public sector opportunities and other key prospectuses in development include creative and digital, logistics, construction, engineering and rail, health and social care, professional services, hospitality, leisure and tourism and retail. Key employers from those sectors are engaged in their development, which has helped to bring expertise and real life case studies to the forefront.

Support Doncaster businesses to flourish:

The 10th Business Showcase event, now considered to be the largest business event in South Yorkshire, was held at Doncaster Racecourse in February. First launched in 2008 and organised by the council’s Business Doncaster team, exhibitor and visitor numbers have increased year on year and this year over 250 exhibitors and 1,500 delegates attended.

A free business course with a track record of inspiring entrepreneurs was held at Doncaster Wool Market from 3rd to 14th June 2019. Organised by Doncaster Council’s Business Doncaster team, over 40 people attended the Pop-Up Business School’s two-week course that encourages local people to turn their passions into businesses.

The course was a huge hit and the workshops were packed with unique content such as starting a business with no money, making a great website for free, sales and marketing, finding customers, managing social media and understanding legal challenges.

“I’m fired up with all the things I can do, rather than confused by all the things I felt were barriers!”

– ‘Pop-Up Business School’ attendee
Doncaster | Living

Doncaster is a modern, thriving and safe place to live, work and visit

Team Doncaster’s vision is for Doncaster’s people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time.

1. Number of Net Additional Homes Built  
(Per 1,000 Population)

Doncaster has a relatively good rate of house building.

The number of net additional homes built in 2017/18 per 1,000 population was 3.9. This is now on a par with England average and exceeds the rate for Yorkshire & Humber and similar authorities. Local data for 18/19 indicates that Doncaster has had a record year for house building with over 1,300 net homes provided.

Data Source: net additional dwellings 2017/18, Ministry of Housing, Communities & Local Government. All the figures are provisional and subject to revisions pending the release of future census dwelling stock data.

2. Number of Homeless in Priority Need

There were 130 people who were accepted as statutory homeless in priority need in 2018/19. This is 100 per 100,000 households which is higher than the Yorkshire and Humber average (64), but lower than England (126). Homelessness recording has changed since the Homeless Reduction Act 2017 which came into force on 3 April 2018.

Data Sources: St Leger Homes; Live tables on homelessness - Ministry of Housing, Communities & Local Government 2019.

3. Number of Households in Temporary Accommodation

There were 77 households living in temporary accommodation at the end of March 2019, which is 59 per 100,000 households. This is higher than the Yorkshire & Humber figure (41 per 100,000 households). Recording of temporary accommodation has changed since the Homeless Reduction Act 2017 which came into force on 3 April 2018.

Data Sources: Live tables on homelessness - Ministry of Housing, Communities & Local Government 2019.

Outcomes

• There are more homes built and fewer people are homeless or in unsuitable accommodation
• More people are physically active
• More people feel safe in their community
• Healthy life expectancy in Doncaster improves
• People’s quality of life is good
• Doncaster’s population grows
• Our natural environment is enhanced and protected
• Fewer children in poverty
• People who live, work, study and visit Doncaster take part and enjoy great cultural experiences.

Deprivation

The 2019 Indices of Multiple Deprivation show that since 2015 Doncaster’s deprivation ranking relative to other areas has worsened - from 48th most deprived to 41st (out of 317). However, there are significant variances across the Borough. Doncaster’s relative deprivation ranking has improved for: employment; income; and the environment. However, it has reduced for: housing; education, skills & training; crime; and health.

Data Source: Index of Multiple Deprivation 2019, ONS
Team Doncaster has declared a climate change emergency and will be setting a challenging carbon reduction target.

**CO2 Emissions per Capita (Tonnes)**

Doncaster’s CO2 emissions have levelled out after falling for 4 years, whilst all comparators have seen slight reductions since 2016. Three categories contribute to this indicator: Transport; Industrial & Commercial; and Domestic. Transport is by far the largest contributor in Doncaster, particularly by road.

**Healthy Life Expectancy at Birth**

This is a measure of estimated expected years of life in good health.

Healthy life expectancy in Doncaster is better than for similar areas. It has increased for males by 2.2 years since 2014-16 and by 3.6 years since 2009-11, narrowing the gap with England. After increasing for females since 2011-13, the most recent data shows a decline of 0.8, whilst it has levelled out for Yorkshire and the Humber and England. There does remain inequality across Doncaster with significant differences between the most affluent and deprived communities.

**% of Population who Achieve 150 Minutes of Physical Activity per Week**

Doncaster has experienced a decrease from 67.4% in 2016/17 to 60.1% 2017/18. However, the rates for comparators have only changed slightly since last year. It is estimated that 85,700 adults do less than 30mins physical activity a week. This data is based on a small survey and Doncaster will be boosting the sample size in the next survey to improve the accuracy of the data.

**Children Living in Workless Households**

The proportion of children in workless households is lower than 3 years ago, but still higher than comparators. Between 2015 and 2018 the number of children in workless households reduced by 4,300. It is worth noting that the rate is 6.9 percentage points higher than the England average and 2.6 percentage points higher than similar authorities.

**Child Poverty**

The most recent data is for 2016 and shows that child poverty in Doncaster affects 14,600 children, an increase of 670 on the previous year. All comparators have also experienced an increase in the rate, but remain lower than Doncaster.

**CO2 Emissions per Capita (Tonnes)**

Doncaster | Living

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Healthy life expectancy in Doncaster is better than for similar areas. It has increased for males by 2.2 years since 2014-16 and by 3.6 years since 2009-11, narrowing the gap with England. After increasing for females since 2011-13, the most recent data shows a decline of 0.8, whilst it has levelled out for Yorkshire and the Humber and England. There does remain inequality across Doncaster with significant differences between the most affluent and deprived communities.

Data Source: Public Health Outcomes Framework 2015-17, Public Health England

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Data Source: Active Lives Survey 2017-18, Sport England.

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### Children Living in Workless Households

The proportion of children in workless households is lower than 3 years ago, but still higher than comparators. Between 2015 and 2018 the number of children in workless households reduced by 4,300. It is worth noting that the rate is 6.9 percentage points higher than the England average and 2.6 percentage points higher than similar authorities.

Data Source: Annual Population Survey Jan-Dec 2018, Nomis

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### Child Poverty

The most recent data is for 2016 and shows that child poverty in Doncaster affects 14,600 children, an increase of 670 on the previous year. All comparators have also experienced an increase in the rate, but remain lower than Doncaster.

Data Source: Children in Low-Income Families Local Measure 2016, HM Revenue & Customs

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### CO2 Emissions per Capita (Tonnes)

Doncaster’s CO2 emissions have levelled out after falling for 4 years, whilst all comparators have seen slight reductions since 2016. Three categories contribute to this indicator: Transport; Industrial & Commercial; and Domestic. Transport is by far the largest contributor in Doncaster, particularly by road.

Data Source: Local Authority Carbon Dioxide figures 2017, Department of Energy and Climate Change
People have the right homes in the right places across the borough:

A record number of houses are being built in Doncaster, reflecting the confidence house builders, homebuyers and investors have in the borough’s economy. The council is sharing information with developers about sites that have planning permission that may have lapsed, or where development has been delayed. This has been well received by developers and they have shown interest in taking these sites forward.

We are using the findings of our Housing Needs Study to better understand our residents’ current and future housing needs. We will support the development of suitable accommodation for older people, care leavers, people with physical disabilities and people with learning disabilities and/or autism. We will also encourage the provision of affordable housing in areas where it is needed.

We will work with local people to increase the number of ‘green asset transfers’:

Section 106 money, from local housing developments is being used to transform Elmfield Park into an area of leisure and recreation. In addition, we are hoping to invest in up to ten parks and open spaces across the borough to increase physical activity levels and improve perceptions of public safety.

A new town Centre Team to manage and energise our town centres:

The Complex Lives Team, as part of the integrated Town Centre Management Team, works with other council officers and wider partners including the Police. The team supports homeless and vulnerable people whilst and also tackling anti-social behaviour. Police officers continue to patrol Doncaster town centre to tackle anti-social behaviour, crime, aggressive begging and to deter drug dealing and use. Further information on the work of the Complex Lives Team is provided in the ‘Caring’ chapter of this SOTB.

Our historical Wool Market has been transformed into a vibrant and bustling destination with a range of retail, food and drink options, as well as live entertainment. Its opening weekend, in March 2019, saw almost 75,000 people visiting the market area. As the section opposite also demonstrates we have continued to develop the Civic and Cultural Quarter to provide a vibrant and varied set of activities.

We will develop a Cycle Partnership with Welcome to Yorkshire to promote Doncaster as a cycling destination in Yorkshire

Our partnership with Welcome to Yorkshire has seen Doncaster recognised as a major cycling destination. Doncaster hosted a start for the 2019 Tour de Yorkshire and representatives from local businesses, community groups and schools took part in a ‘lead out’ ceremony before over 40 professional cyclists rode out. There was a best-dressed window competition for businesses along the route and funding was provided to local community groups to enable people of all ages to join in the fun.

This competition and funding was repeated in September when we hosted a start for the prestigious UCI Road World Championships cycling event from our new closed Cycle Circuit at the Dome. Leeds Beckett University will be carrying out research to see if big sporting events encourage more people to become physically active.

New council homes development at Bristol Grove, Wheatley.
Helping keep Doncaster clean: We will listen to local people’s concerns and help volunteer groups take part in clean-up activities

Since April 2019 Doncaster council’s Street Scene team has supported 57 voluntary litter picking events for either individuals wishing to improve their local environment or for groups wishing to tackle litter on a wider scale. Over 645 litter pickers have been lent out along with high visibility vests, gloves and black bags. Council cleansing crews have disposed of all the bags of collected rubbish. As part of the Keep Britain Tidy Great British Spring Clean held in March 2019, 36 events were supported, involving an estimated 450 volunteers which resulted in over 800 bags of rubbish being cleared.

Council Street Scene teams have worked with national companies such as Weldricks Chemists and JD Wetherspoons to enable their staff to carry our regular litter picking by lending them equipment and facilitating the collection of the waste they pick up.

Get Doncaster Moving: Support more people to be physically active:

In depth research by ‘Community Explorers’, supported by Sheffield Hallam University, has been helping us to understand people’s experiences and what influences their ability to be physically active. Communities are using this, helped by Sport England’s Local Delivery Pilot, to design interventions, services and opportunities to increase levels of activity. We are also providing support and training to our local sports clubs, dance groups and volunteers so that more people can take part.

Create a new local energy company to ensure local residents can access reasonable energy prices:

We continue to promote the not-for-profit energy supplier Great North Energy, established by local councils in partnership with Robin Hood Energy.

In September 2019, over 7,000 customers were registered with Great North Energy. All the electricity provided is certified as being sourced from UK based wind and solar generators.

The Great North Energy offer has been expanded into Barnsley and Rotherham, with both councils promoting the Great North Energy brand under licence from Doncaster Council.

We will continue to develop the Civic and Cultural Quarter to provide a vibrant and varied set of activities:

Doncaster has a thriving voluntary arts scene with over 200 local arts groups. Events such as ‘Rise!’ (a free large scale outdoor theatre event with volunteer performers) and the Roundabout Pop Up Theatre have attracted large numbers of people.

Doncaster Creates is dynamic collaborative arts programme that will begin in 2020 and reveal and nurture the creative treasures and talents of Doncaster. It will mark a new chapter for the town which aspires to be a place of nationally significant cultural excellence.

We are piloting an ‘Arts on Prescription’ scheme, to improve mental health and reduce social isolation by taking part in arts and cultural activities.

A new library, museum and art gallery:

The development of a new cultural and learning centre in the Civic and Cultural Quarter (CCQ) is underway and will open in summer 2020.

A new cinema complex:

The development of a new cinema and restaurant complex in CCQ is underway and will be completed in April 2020.

“It to see everyone turn up and complete a run is such a great feeling. I’m so proud of each and every one them”

– David Duffy, Broddy Pit Top Runners

The iconic new Central Library building is scheduled to be completed in 2020.
Residents live safe, healthy, active and independent lives

Team Doncaster’s vision is for a borough that cares together for its most vulnerable, building upon people’s existing support networks and the resources that are available in communities.

### Outcomes

- Fewer people are delayed from leaving hospital attributable to the NHS and Social Care services
- Fewer people require health and social care services and vulnerable people are safe
- More people remain healthy and independent for longer with fewer people that are socially isolated
- The number of preventable deaths reduce
- People in end of life care die in a place of their choosing

1. **Average Number of Delayed Transfers of Care From Hospital on a Particular Day Taken Over The Year per 100,000 Population**

Doncaster continues to outperform all comparators. This reflects excellent partnership working across the health and care sector. Doncaster’s rate has fallen to an average of 5.8 delayed days in 2018/19. This drop aligns to regional and national trends, and maintains Doncaster’s strong position.

### Data Source:
Adult Social Care Outcomes Framework 2018/19, NHS Digital

<table>
<thead>
<tr>
<th>Area</th>
<th>Rate of Delayed Transfers of Care from Hospital</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Doncaster</strong></td>
<td>5.8</td>
</tr>
<tr>
<td><strong>Similar Authorities</strong></td>
<td>7.6</td>
</tr>
<tr>
<td><strong>Yorkshire &amp; Humberside</strong></td>
<td>10.2</td>
</tr>
<tr>
<td><strong>England</strong></td>
<td>10.3</td>
</tr>
</tbody>
</table>

2. **Proportion of Children in Need per 10,000 Population**

The averages for England, Yorkshire and Humber and Doncaster’s statistical neighbours have all increased since last year, although Doncaster has had the largest increase (37.1). Local Provisional unpublished data for 18/19 shows the Doncaster rate has reduced.

In November 2018 an Ofsted focused visit reported that Doncaster council and Doncaster Children’s Service Trust (DCST) continues to focus highly effectively on improving its services. Ofsted have also confirmed that their next one will be a ‘short inspection.’

### Data Source:
Characteristics of children in need: 2017/18, DfE

<table>
<thead>
<tr>
<th>Area</th>
<th>Rate of Children in Need per 10,000 Population</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Doncaster</strong></td>
<td>441.3</td>
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<tr>
<td><strong>Similar Authorities</strong></td>
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</tr>
<tr>
<td><strong>Yorkshire &amp; Humberside</strong></td>
<td>363.5</td>
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<tr>
<td><strong>England</strong></td>
<td>341.0</td>
</tr>
</tbody>
</table>

3. **Rate of Permanent Admissions to Residential Care per 100,000 (65+)**

After reaching 1,084 per 100,000 in 2014/15, the rate of permanent admissions to residential care for those aged 65 and over has reduced significantly. At 600 per 100,000, Doncaster’s rate is lower than the Yorkshire and Humber and similar authorities, but slightly higher than England. The latest data shows there are 1,151 people in local authority-administrated residential care.

### Data Source:
Adult Social Care Outcomes Framework 2018/19, NHS Digital

<table>
<thead>
<tr>
<th>Area</th>
<th>Rate of Residential Care per 100,000 (65+)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Doncaster</strong></td>
<td>600</td>
</tr>
<tr>
<td><strong>Similar Authorities</strong></td>
<td>636</td>
</tr>
<tr>
<td><strong>Yorkshire &amp; Humberside</strong></td>
<td>644</td>
</tr>
<tr>
<td><strong>England</strong></td>
<td>579</td>
</tr>
</tbody>
</table>

4. **The Proportion of People Still at Home 91 Days Following Period of Reablement**

Doncaster’s proportion of older people still at home 91 days following period of reablement has seen a significant improvement over the past 8 years. This year’s rate has dropped slightly, which mirrors the national picture and that of similar authorities, but it remains in line with recent trends.

### Data Source:
Adult Social Care Outcomes Framework 2018/19, NHS Digital

<table>
<thead>
<tr>
<th>Area</th>
<th>Rate of People Still at Home 91 Days Following Period of Reablement</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Doncaster</strong></td>
<td>81.1%</td>
</tr>
<tr>
<td><strong>Similar Authorities</strong></td>
<td>83.5%</td>
</tr>
<tr>
<td><strong>Yorkshire &amp; Humberside</strong></td>
<td>82.9%</td>
</tr>
<tr>
<td><strong>England</strong></td>
<td>82.4%</td>
</tr>
</tbody>
</table>
5. **Avoidable Deaths in Local Population (Mortality Rate Per 100,000)**

The long-term trend shows a reduction in avoidable deaths, including a reduction of 6.7 per 100,000 population over the past year. This mirrors the long-term trend for the Yorkshire and Humberside rate and England. However, the Doncaster rate remains higher than comparators. These are deaths that could have potentially been avoided using preventative public health interventions. This figure will be influenced by public health issues such as Doncaster having higher than average rates of smoking and obesity.

- **216.0** Doncaster
- **197.2** Yorkshire & Humberside
- **181.5** England


6. **% of Adult Social Care users who have as much social contact as they would like**

Doncaster’s rate currently stands at 44%, which is lower than comparator areas and a decrease from last year. The Doncaster rate does fluctuate but the long-term trend remains steadily upwards. Doncaster has an ambitious target to be the least lonely borough in the country by 2021.

- **44.0%** Doncaster
- **47.5%** Similar Authorities
- **48.0%** Yorkshire & Humberside
- **45.9%** England

**Data Source: Adult Social Care Outcomes Framework 2018/19, NHS Digital**

7. **Emergency Admissions to Hospital per 100,000 Population**

Emergency admissions in Doncaster have reduced for the past 3 years whilst they have increased for England. The Doncaster rate remains higher than England’s but is lower than similar areas.

- **11,870** Doncaster
- **12,790** Similar Authorities
- **10,873** England

**Data Source: A&E Attendances and Emergency Admissions Collection 2018/19, NHS England**

8. **A&E Attendances per 100,000 Population**

A&E attendances in Doncaster have reduced over the past year, although the 5-year trend is upwards. The England rate has risen year on year over the past 5 years and is higher than Doncaster.

- **37,103** Doncaster
- **42,052** England
This section demonstrates the progress made over the past year in delivering the commitments in the Doncaster Growing Together (DGT) Plan.

**Joined up services ready to help:**

Implementation of the Place Plan for joining up Health and Care services has continued to make sure that Doncaster people benefit from united care and support. For example, people are not staying in hospital as long as they were and they are able to go home from hospital safely and much faster than last year. Once at home, joint services are helping people to continue to live at home for longer periods. The Rapid Intermediate Care Team was shortlisted for the Health Service Journal ‘improving value in the care of older patients’ award. Around 76% of the people the team work with have managed to avoid going to hospital and have been supported to regain their health and independence. Providing support as close as possible to where people live is a key part of the plans for the future.

The Complex Lives Alliance has continued to bring stability to people who are homeless and with issues relating to addiction, mental health and offending. The team supporting complex lives is being strengthened and integrated through the co-location of housing, benefits and outreach staff and a focus on reducing unstable prison releases. A new multi-agency support hub has been established at the Changing Lives centre in Doncaster to provide daytime opportunities and therapeutic support. The alternative giving scheme ‘Real Help Doncaster’ was launched in October 2018 to support vulnerable people. The complex lives approach is gaining national recognition as a model of good practice, for example Doncaster won the Municipal Journal Award in the health and care integration category.

The First 1001 Days project aims to provide effective parenting and ensure that children are healthy and secure from birth to their 2nd birthday. We have started to describe how services will work together in the future to deliver support for those children who are in need of help. There will be clear support pathways for those children who are not expected to achieve the right outcomes and clear engagement with families so that they can set out aspirations for their children.

We have continued to intervene earlier to support Vulnerable Adolescents at the ‘edge of care’ or risk of acute mental ill health – this includes development of a Youth Strategy and a new integrated response approach.

Partners across Doncaster are working together to strengthen connections between all urgent and emergency care services, informed by the areas for improvement identified by a review of existing services and changing local needs. A new model of urgent and emergency care will be put in place in 2020 to: provide better support for people and their families to self-care or care for their dependants; help people who need urgent care to get the right advice in the right place, first time; provide responsive, urgent physical and mental health services outside of hospital; ensure that adults and children with more serious or life threatening emergency needs receive treatment in centres with the right facilities; and connect all urgent and emergency care services together so the overall system becomes more than just the sum of its parts.

A shared Learning Disability and Autism strategy for the borough has been developed, shaped by the views of service users, families, carers and service providers. Strong and co-ordinated partnership working between the council and the Clinical Commissioning Group is delivering the strategy with service users. There has been a lot of positive feedback on the services people receive. The priorities for the future are: housing and support; diagnosis; education and inclusion; employment, and family carers. These are all key themes that people raised when their opinions were sought. As a result of implementing the strategy more people with a learning disability or autism will live healthily and independently and have better access to employment.
Children will have the best start in life and vulnerable families and individuals will have support from someone they trust:

The Stronger Families programme has continued to help services develop a more coordinated ‘whole family’ approach to supporting families. The programme has had a positive impact on many families in Doncaster by reducing crime and anti-social behaviour, helping children to attend school, improving employment and finances, reducing domestic violence and helping people to be healthier.

Provisioning people with greater control of their independence and choices:

Over the last few months, new models of care have been developed. These are the new integrated neighbourhood delivery models of care for people living with frailty and Local Solutions for Families, with an emphasis on early help, for families needing support. The ambition is to expand from these initial areas of focus and develop joined up community-based support for people and their families. An important element of this work is really valuing the resources, support and knowledge that already exist in communities, so that people can be supported to find solutions themselves, rather than being dependent on public services. That will enable our teams to provide more intensive support to the people who need it most.

By promoting the use of direct payments, increasing numbers of Doncaster residents now have more choice and control over their own care.

A new “Homefirst” service has been developed on the basis that the best place for people to live is in their own home. Getting support will be easier through a single point of access and services based in the communities that people actually live in. The rapid response part of the community service is developing well and is contributing to keeping people safely at home, including taking measures to prevent them from falling. All of this means that there will be less need for people to spend unnecessary time in hospital beds.

Transforming the ways our Health and Social Care Services are designed, including using technology

The roll out of the Integrated Doncaster Care Record allows health and care professionals to quickly and securely access medical information about people while they are caring for them, resulting in more efficient and effective care.

The Your Life Doncaster all-age transformation programme is empowering Doncaster people to look after their own health and wellbeing, whilst knowing that support is always available if they need it. The new triage system at the Integrated Front Office is greatly improving the council’s ability to provide information, advice and guidance and respond quickly and appropriately to people’s needs. The Your Life Doncaster website has also been improved. All of this, together with improvements to the way in which people contact the council, is already resulting in more people being able to access the right information to help them to find the support they need.

“ I felt like I had no one to talk to before the support worker came along. I feel like I am getting somewhere now and my life is on track.”

– A beneficiary of the Supporting Families Programme
Doncaster | Conclusion

This State of the Borough Assessment shows that by looking at a concise set of quality of life outcomes alongside key actions to improve them, an insight is provided into the lived experiences of people and communities.

Many of the challenges highlighted in this assessment are long-standing and deep-routed and therefore achieving sustainable improvements to quality of life requires a long-term perspective. However, we should also acknowledge positive progress year on year and there are examples of this across all the DGT Themes, for example:

**Learning:**

- The proportion of 5 year olds experiencing a good level of development as a foundation for a fulfilling life continues to increase. However, Doncaster is still underperforming in GCSE and Level 3 qualifications relative to similar areas.

- Persistent absence of secondary school pupils has reduced, but remains higher than comparators.

- The continued delivery of commitments in the DGT Plan is exemplified by the launch of Opportunities Doncaster, the ‘100 Things Before 11’ campaign, the work to build a new University Technical College and the Big Picture Learning school achieving formal Ofsted accreditation. Doncaster’s University City Partnership is working to deliver an ambitious programme of work to provide a greatly expanded higher and further education offer.

**Working:**

- The number of jobs in Doncaster has reduced, but the long-term trend is upwards. Despite this, the employment rate remains at a record level.

- The proportion of residents in highly skilled occupations remains lower than comparators and the gap has widened. Doncaster is creating more higher-skilled/knowledge intensive jobs, but has relatively less of them than comparators.

- The long-term trend shows a reduction in the number of advanced apprenticeship starts for Doncaster and its comparators.

- Despite the significant uncertainty caused by Brexit, the continued delivery of commitments in the DGT Plan is exemplified by the on-going transformation of Doncaster town centre, progress with the Unity Project, the impact of the Advance project in supporting people to thrive in their chosen vocation.
Living:

- The rate of house building in Doncaster remains strong. Doncaster has relatively more homeless people in priority need than the Yorkshire and Humber, but less than England.

- Healthy life expectancy has increased for males by 2.2 years since 2014-16, however it has declined for females by 0.8 years. Survey results indicate that physical activity rates have reduced in Doncaster.

- Doncaster’s CO2 emissions have levelled out after falling for 4 years, whilst all comparators have seen slight reductions since 2016.

- The 2019 Indices of Multiple Deprivation show that since 2015 Doncaster’s overall deprivation ranking relative to other areas has worsened, although deprivation relating to the environment, employment and income has improved.

- The continued delivery of commitments in the DGT Plan is exemplified by the work of the integrated Town Centre Management Team to create a safe and vibrant place to visit and work and Doncaster becoming a major cycling destination.

Caring:

- The rate of permanent admissions to residential care has reduced significantly over the past 4 years, reflecting positive progress in enabling residents to live independently in their own homes.

- Doncaster continues to outperform all comparators for the delayed transfer of care from hospital.

- Emergency admissions in Doncaster have reduced for the past 3 years whilst they have increased for England. The long-term trend also shows a reduction in avoidable deaths.

- The proportion of Children in Need in Doncaster is higher than comparators. The continued delivery of commitments in the DGT Plan is exemplified by Health and Care services working together to deliver integrated care and support, provide people with greater control of their independence (e.g. via increased take up in direct payments) and the ‘Complex Lives Alliance’ bringing stability to people who are homeless.

The majority of insights in the Doncaster Population chapter are broadly unchanged from last year. However, Team Doncaster’s long-term economic growth plans could be affected by the relatively lower population projections, the lower percentage in the 20 to 24 age group and the projection that by 2028 the number of people over 65 will equal the number up to age 19.

The ‘Doncaster Growing Together’ approach that Team Doncaster has established is providing a co-ordinated portfolio of action to address the challenges highlighted in this year’s assessment, with a focus on bringing out the best in all of us. Overall, what shines out from this report is that we are focusing on right things and the call to action must carry on.

In many ways, an assessment like this prompts more questions than it answers.

The task is to understand the challenges, grip them and tackle them head on.